



ADUR & WORTHING
COUNCILS

Joint Overview and Scrutiny Committee
22 March 2018
Agenda Item 9

Key Decision [No]

Ward(s) Affected:N/A

Joint Overview and Scrutiny Committee Work Programme 2018/19

Report by the Director for Digital and Resources

Executive Summary

1. Purpose

This report outlines progress with the work contained in the Joint Overview and Scrutiny Committee (JOSC) Work Programme for 2017/18 and requests that the Committee consider its Work Programme for 2018/19.

2. Recommendations

2.1 That the progress in implementing the Work programme for 2017/18 be noted;

2.2 That the Committee consider and confirm its Work Programme for 2018/19;

2.3 That the proposed JOSC Work Programme for 2018/19 be reported to the Adur and Worthing Council meetings in July 2018 for approval.

3. Context

- 3.1 The current JOSC Work Programme for 2017/18 has been reviewed at each meeting during the Municipal year. Paragraph 9.2 of the current set of Joint Overview and Scrutiny Procedure Rules, which form part of the Councils' Constitutions and are binding on all Members, states that the work programme will be approved by both Councils. A report must be taken to each full Council on an annual basis seeking Councils' approval of the JOSC Work Programme for the forthcoming year. Any changes to the Work Programme are reported mid Council year and for 17/18 this was done in December 2017.

4. Issues for consideration

- 4.1 The Committee has received regular update reports on the implementation of the Work Programme at each meeting with the last of these being at the meeting on 15 February. A copy of the 2017/18 Work Programme is attached as Appendix A to this report for reference.
- 4.2 A draft Work Programme for 2018/19 has now been produced for the Committee to consider which is set out in the Appendix B to this report.
- 4.3 The Committee is requested to consider the draft Work Programme and consider if any further items are required to be added to the Work Programme. During the Municipal year, items may be added to the JOSC Work Programme, where appropriate. Requests for additional matters to be included in the Work Programme will initially be considered by the Joint Chairpersons in accordance with the criteria and they will make their recommendations to the next JOSC for consideration and determination, following receipt of the Officer report. Consideration should also be given to capacity of the Committee and resources available when considering further Work Programme items.
- 4.4 As part of the consultation for this report, all Members of the Council have been consulted to see if they have any other items/issues that they would like to be added to the Work Programme. The detail of issues which have been suggested by Councillors are set out in the Appendix C to the report. Items for the Work Programme need to be chosen guided by how closely they align with the Councils' Strategic objectives, how the Committee can influence the outcomes and also general value and outcomes in accordance with the (PAPER criteria) - (P) - Public Interest, (A) - Ability to Change, (P) - Performance, (E) - Extent and (R) - Replication. An assessment of each request has been undertaken, the suggestions discussed with the Joint Chairpersons and their recommendations are included with the detail of each request set out in the Appendix C.

4.5 For 2018/19 it is suggested that JOSC should also add some additional issues to the Work Programme:-

- Themed session on crime and disorder scrutiny which the Committee is required to do at least once a year in accordance with the Police and Justice Act 2006;
- Themed session to review the work of the West Sussex Health and Adult Social Care Committee and the impacts on Adur and Worthing.

Suggested dates for these sessions are set out in the proposed Work Programme and have been discussed with the JOSC Chairmen and Vice-Chairmen.

5.0 Engagement and Consultation

5.1 The JOSC Chairmen and Vice-Chairmen have been consulted on the proposals contained in this report.

6.0 Legal

6.1 Under Section 111 of the Local Government Act 1972, the Councils have the power to do anything to facilitate or which is conducive or incidental to the discharge of any of their functions.

6.2 Section 1 of the Localism Act 2011 provides a Local Authority to do anything that individuals generally may do (subject to any current restrictions or limitations prescribed in existing legislation).

6.3 Section 3(1) of the Local Government Act 1999 (LGA 1999) contains a general duty on a best value authority to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

6.4 Paragraph 9.2 of the current Joint Overview and Scrutiny Procedure Rules, which form part of the Councils' Constitutions and are binding on all Members, states that the Work Programme will be approved by both Councils. A report must be taken to both Councils on an annual basis seeking both Councils' approval of the Joint Overview and Scrutiny Committee's work programme for the forthcoming year.

7.0 Financial Implications

7.1 There are no direct financial implications to consider within this report.

Background Papers

None.

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Sustainability & Risk Assessment

1. Economic

Matter considered and no direct issues identified.

2. Social

2.1 Social Value

Matter considered and no issues identified.

2.2 Equality Issues

Matter considered and no issues identified.

2.3 Community Safety Issues (Section 17)

Matter considered and no issues identified.

2.4 Human Rights Issues

Matter considered and no issues identified.

3. Environmental

Matter considered and no issues identified.

4. Governance

Matter considered. When considering items for the Work Programme, JOSOC is guided by the Council's priorities and the governance arrangements for each Council.

APPENDIX A

Existing Joint Overview and Scrutiny Committee Work Programme 2017/18

Date of meeting	Items for discussion	Report Author	Executive Members invited	Change to original Work Programme?
29 June 2017	Review of the Public Space Protection Orders (PSPO's) - Quarterly update	Director for Communities	Executive Members for Environment & Wellbeing	No
	Review of the provision of solar panels on Council buildings	Director for Digital & Resources	Executive Members for Environment	No
27 July 2017	Joint Revenue Outturn report 2016/17	Director for Digital & Resources/Chief Financial Officer	Executive Members for Resources	No
	Outline Budget forecast 2017/18 to 2021/22 and Budget Strategy	Director for Digital & Resources/Chief Financial Officer	II	No
	Adur & Worthing Play areas review	Director for Communities/Head of Environment	Executive Members for Environment	No
	Annual JOSOC report for 2016/17	Joint Chairmen of JOSOC	N/A	No
21 September 2017	Review of Public Space Protection Orders (PSPO's) - Quarterly updates	Director for Communities	Executive Members for Environment & Wellbeing	No
	Review of the Progress in delivering the activities in Platforms for our Places - Questioning Chief Executive	Chief Executive	Adur & Worthing Executive Members	No
	Annual interviews with Council Leaders	Director for Digital & Resources	Leaders	No
	Scrutiny Youth Engagement Working Group - Final report and recommendations	Chairman of the Working Group	Executive Members for Wellbeing	Yes - Item moved back from the 27 July to allow further consultation with Youth Council
30 November 2017	Worthing Outline 5 year forecast and savings proposals - Executive Member interviews	Director for Digital & Resources/Chief Financial Officer	Worthing Executive	No

	<p>Worthing Executive Member for Customer Services re Worthing Theatres budgets and outcomes of JOSC Working Group</p> <p>Protection of Public Buildings - Response from Working Group and recommendations</p>	<p>Chairman of the JOSC Working Group</p> <p>Chairman of the Working Group</p>	<p>Worthing Executive Member for Customer Services</p> <p>Executive Members for Regeneration, Worthing Leader and Adur Executive Member for Resources</p>	<p>No</p> <p>Yes. Item added to the Work Programme following assessment of the request from Worthing Councillor Kevin Jenkins. Originally scheduled for October 2017.</p>
<p>25 January 2018</p>	<p>Worthing Budget Estimates 18/19 and setting of 2018/19 Council Tax</p> <p>Effectiveness of local authority Overview and Scrutiny Committees - Report from House of Commons Communities & Local Government Select Committee</p>	<p>Director for Digital & Resources/Chief Financial Officer</p> <p>Director for Digital & Resources</p>	<p>Worthing Executive</p> <p>N/A</p>	<p>New meeting added.</p> <p>Yes</p>
<p>15 February 2018</p>	<p>Interview with Adur & Worthing local District Police Commander</p> <p>Air Quality Management briefing report</p> <p>Review of Public Space Protection Orders (PSPO's) - Quarterly update</p>	<p>N/A</p> <p>Director for Communities</p> <p>Director for Communities</p>	<p>Executive Members for Wellbeing</p> <p>Executive Members for Wellbeing (Adur) and Environment (Worthing)</p> <p>Executive Members for Wellbeing and Environment</p>	<p>Yes. Item added at the request of the Committee following assessment.</p> <p>Yes. Item added to the Work Programme following assessment of public request</p> <p>Yes. Originally scheduled for January 2018.</p>
<p>22 March 2018</p>	<p>Review of the Progress in delivering the activities in Platforms for our Places - Questioning Chief Executive</p> <p>Leader interviews</p> <p>Report on the review of the potential loss of public car parking spaces in Worthing given the closure of Teville Gate and future development planned at Grafton Car Park.</p> <p>Annual Work Programme setting 2018/19</p>	<p>Chief Executive</p> <p>Director for Digital & Resources</p> <p>Director for the Economy</p> <p>Director for Digital & Resources</p>	<p>Adur and Worthing Executives</p> <p>Leaders</p> <p>Worthing Executive Members for the Environment and Regeneration</p> <p>N/A</p>	<p>No</p> <p>No</p> <p>Yes. Item added at the request of the Committee.</p> <p>No</p>

Date to be confirmed	Possible attendance by Southern Water and the Environment Agency re sewage spill incident - July 2017	N/A	Executive Members for Environment & Wellbeing	Yes. Item added at the request of the Committee.
	Major Projects being undertaken in partnership with West Sussex County Council - Update	Director for the Economy	Executive Members for Regeneration and relevant West Sussex County Council Cabinet Members	Yes. Item added at the request of the Committee. Request to view the report on this issue which will be presented to JSC.

Working Groups set up

The effectiveness of Council consultations	Working Group being arranged formed of Councillors Barraclough, Chipp, Loader and Smytherman
The effectiveness of Overview and Scrutiny Committees - Outcomes from the Communities & Local Government Select Committee report	Working Group being arranged formed of Councillors Boram, Loader, Smytherman and Waight.

APPENDIX B

Proposed Draft Joint Overview and Scrutiny Committee Work Programme 2018/19

<u>Date of meeting</u>	<u>Items for discussion</u>	<u>Report Author</u>	<u>Executive Members to be invited</u>
21 June 2018	Annual JOSC report for 2017/18 Report from the JOSC Consultations review Working Group Report from the JOSC Effectiveness of OSC's Working Group Report on the review of the potential loss of public car parking spaces in Worthing given the closure of Teville Gate and future development planned at Grafton Car Park.	Joint Chairmen of JOSC Chairman of the Working Group Chairman of the Working Group Director for the Economy	N/A N/A N/A Worthing Executive Members for the Environment and Regeneration
26 July 2018	Review of the Public Space Protection Orders (PSPO's) - Bi-annual update Joint Revenue Outturn report 2017/18 Outline Budget Strategy 2019/20	Director for Communities Director for Digital & Resources/Chief Financial Officer Director for Digital & Resources/Chief Financial Officer	Executive Members for Environment & Wellbeing Executive Members for Resources II
20 September 2018	Review of the Progress in delivering the activities in Platforms for our Places - Questioning Chief Executive Annual interviews with Council Leaders Progress report on the implementation of the outcomes from the Youth Engagement scrutiny report	Chief Executive Director for Digital & Resources Director for Communities/Head of Wellbeing	Adur & Worthing Executive Members Leaders Executive Members for Wellbeing

18 October 2018	<p>Crime and Disorder scrutiny themed session - Interview with Chairman of Safer Communities Partnership</p> <p>Health Scrutiny themed session - Interview with Chairman of the West Sussex Health and Adult Social Care Committee (HASC) on the work of the Committee and the impact on Adur and Worthing</p>		<p>Executive Members for Wellbeing</p> <p>Executive Members for Wellbeing</p>
29 November 2018	Adur and Worthing and Joint Outline 5 year forecast and savings proposals - Executive Member interviews.	Director for Digital & Resources/Chief Financial Officer	Adur and Worthing Executive Members
24 January 2019	<p>Review of the Public Space Protection Orders (PSPO's) - Bi-annual update.</p> <p>Adur and Worthing Budget Estimates 18/19 and setting of 2018/19 Council Tax</p> <p>Progress report on the work of Officers to deal with Housing issues</p>	<p>Director for Communities</p> <p>Director for Digital & Resources/Chief Financial Officer</p> <p>Director for Communities/Head of Housing</p>	<p>Executive Members for Environment & Wellbeing</p> <p>Adur and Worthing Executives</p> <p>Executive Members for Customer Services</p>
21 March 2019	<p>Review of the Progress in delivering the activities in Platforms for our Places - Questioning Chief Executive</p> <p>Leader interviews</p> <p>Annual Work Programme setting 2019/20</p>	<p>Chief Executive</p> <p>Director for Digital & Resources</p> <p>Director for Digital & Resources</p>	<p>Adur and Worthing Executives</p> <p>Leaders</p> <p>N/A</p>
Date to be confirmed	<p>Possible attendance by Southern Water and the Environment Agency re sewage spill incident - July 2017</p> <p>Major Projects being</p>	<p>N/A</p> <p>Director for the Economy</p>	<p>Executive Members for Environment & Wellbeing</p> <p>Executive Members for</p>

	undertaken in partnership with West Sussex County Council - Update		Regeneration and relevant West Sussex County Council Cabinet Members
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Note - A progress report on the delivery of the work contained in the Work Programme will be presented to each meeting.

All timings are provisional and subject to change in agreement with the Joint Chairmen and the Committee.

APPENDIX C

Joint Overview and Scrutiny Committee - Scrutiny Request 1

Issue - The effectiveness of parking and road traffic enforcement policy and strategy in Adur and Worthing

This review has been proposed and assessed below in accordance with the 'PAPER' criteria approved by JOSOC.

Request from - Councillor Kevin Boram

Public interest - Increasing demand for parking and utilisation of road space requires effective enforcement for the safety and good functioning of our community. There have been a number of complaints about the effectiveness of enforcement which suggest that the current policy should be reviewed.

Ability to change - The Council provides enforcement resources on behalf of West Sussex County Council (WSCC) and so can control how these are utilised. JOSOC can effectively scrutinise the enforcement policy, however, the enforcement policy for on street parking enforcement is set by West Sussex County Council.

Performance - Better and more effective enforcement can improve the local economy and improve safety.

Extent - All of Adur and Worthing

Replication - Not being considered elsewhere.

Expected Outcomes - A more effective enforcement service and a better understanding of the policy issues.

Does the proposed review link with the Council strategic objectives or does the Joint Overview and Scrutiny Committee have the ability to influence and/or add value on the subject?

The Adur Local Plan 'Transport and Connectivity' Policy includes reference to illegal parking issues and a commitment for the Councils to work in Partnership with West Sussex County Council to reduce illegal parking and commuter parking in residential areas. A review of this kind would review the enforcement policy in place.

How could this review be undertaken?

By report to JOSOC or by JOSOC Working Group.

Recommendations from Joint Overview and Scrutiny Chairmen/Vice-Chairmen:-

That the Joint Overview and Scrutiny Committee receives a briefing report on the issues to a future meeting in 2018/19.

Joint Overview and Scrutiny Committee - Scrutiny Request 2

Issue - Primary and secondary healthcare arrangements across Adur & Worthing

This review has been proposed and assessed below in accordance with the 'PAPER' criteria approved by JOSCS.

Request from - Councillor Beccy Cooper

Public interest - Provision of high quality healthcare, free at the point of access is a key issue of public interest for all across Adur and Worthing

Ability to change - Scrutinising this issue shines a spotlight on how the organisation of our healthcare system is being reorganised locally. The scrutiny committee can call in leaders of our healthcare systems and deep dive in to what the consequences of implementation of the STP will be, how this restructure will impact our local health and social care services and what the accompanying cuts will be and what the consequences of those will be.

Performance - The Council does not directly commission healthcare, but is increasingly partnering with our local healthcare services. This review can give insight and understanding on this complicated restructure and can ensure the Council is clear on how its partnership work will develop moving forward

Extent - This is a key issue of high priority for the entire area

Replication - County Council HASCS should be considering these issues for West Sussex. It would be beneficial for both scrutiny groups to consider the others' work

Expected Outcomes - Comprehensive scrutiny of the local healthcare reorganisation and associated cuts. Giving insight and information to the local population. Making recommendations in to the process in partnership with HASCS

Does the proposed review link with the Council strategic objectives or does the Joint Overview and Scrutiny Committee have the ability to influence and/or add value on the subject?

Platforms for our Places Strategic vision includes a commitment for the Councils to play our part in the reshaping of place based health services. Ensuring that knowledge and understanding of communities is reflected in NHS/County Council joint work on improving NHS Services (and public health preventative work).

This commitment includes proposed activities to represent the interests of District and Borough (and Place based health systems) in strategic conversation and decision making at Coastal Cabinet as part of the sustainability and transformation plans and longer term redesign of health and public health across the Coastal West Sussex Footprint.

How could this review be undertaken?

By report to JOSC or by JOSC Working Group

Recommendations from Joint Overview and Scrutiny Chairmen/Vice-Chairmen:-

That the request be rejected on the basis that Primary and Secondary healthcare and health Scrutiny are issues already being considered as part of the current West Sussex Health and Adult Social Care Committee (HASC) Work Programme and both Councils have representatives appointed onto that Committee. Health Scrutiny powers sit with the HASC.

Joint Overview and Scrutiny Committee - Scrutiny Request 3

Issue - The transport strategy for Worthing and Adur, looking at rail, bus, cycling, walking and car networks across the area

This review has been proposed and assessed below in accordance with the 'PAPER' criteria approved by JOSC.

Request from - Councillor Beccy Cooper

Public interest - A comprehensive and effective transport strategy for the area is critical for local people. The public need to be able to travel safely and easily in their everyday lives within the area and for longer journeys when needing to visit other areas of the country. As a Council, we also need to be mindful of health and environmental considerations, considering how easy it is for people to choose walking and cycling for short journeys and the effectiveness and affordability of our local public transport systems

Ability to change - The Council makes local planning decisions and is currently updating the Local Plan. The Council works closely with the County on highways issues and has recently formed a cycling and walking action group. The Council houses the environmental health department and is currently refreshing its public health strategy

Performance - Developing and promoting effective transport systems and networks is a cross cutting issue across many Council directorates. Scrutiny of this area can provide key recommendations that will benefit the work in these directorates and in this area collectively

Extent - This is a major issue for Adur and Worthing. Our economy is dependant on good transport links. Our health and wellbeing is affected by stressful commuting, poor air quality and lack of activity in our everyday lives

Replication - Other departments in the County and the Borough are looking at parts of this, but this Scrutiny committee alone has the opportunity to look at the whole transport system for Adur and Worthing

Expected Outcomes - This committee is in prime position to take a strategic view of our current transport networks and to make strong, public recommendations on how development of each system can benefit the public and synergistically work as a whole

Does the proposed review link with the Council strategic objectives or does the Joint Overview and Scrutiny Committee have the ability to influence and/or add value on the subject?

The proposed new Worthing Local Plan will include various issues relating to transport which need to be considered.

How could this review be undertaken?

By report to JOSC or by JOSC Working Group.

Recommendations from Joint Overview and Scrutiny Chairmen/Vice-Chairmen:-

That the request be rejected on the basis that the transport strategy is a wide ranging multi faceted issue with wide ranging responsibilities for a number of agencies largely out of the control of the Councils and influence of the Joint Overview and Scrutiny Committee.